

# 2013-2014 1st Interim Financial Report and LCFF Budget Update

December 2013

# Local Control Funding Formula (LCFF)

- The most dramatic change the school finance system has seen since the creation of revenue limits and categorical programs in 1972
- Moves California to a weighted student funding methodology
- LCFF replaces revenue limits and most state categorical programs
- Begins in 2013-14, but provisions phase in over time
- Estimated eight years to full implementation

## Local Control Accountability Plan (LCAP)

- Accountability for all LCFF dollars is linked to a locally developed plan designed to achieve identified goals – the LCAP
- Planning process is intended to be transparent and engage the school community
- The LEA budget is explicitly linked to LCAP goals and activities
- Annual review of progress and updating of the LCAP is required
- Funds are not restricted in the categorical program sense, but
  - Funds generated by eligible students are intended to be used to improve and increase services for those students
  - Accountability for demonstrating how funds are used to support student needs is explicitly required as part of the LCAP

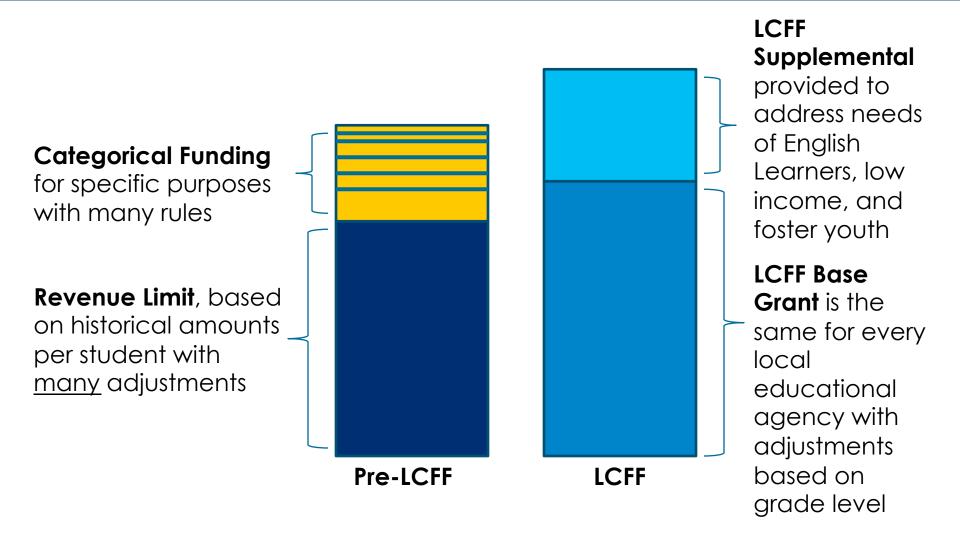
## Revenue Limit vs. LCFF

- Revenue Limit (old system):
  - Unrestricted funds received through revenue limits with few, if any, spending restrictions
  - Restricted funds received through many categorical programs with varied spending requirements

#### LCFF:

- Equal base grants per pupil for 4 grade spans that are the same for all students at all school districts and charter schools
- Targeted supplemental funding based on fixed percentages of the base grant amounts per pupil
  - Differentiated funding based on only 3 pupil characteristics
    - Low Income Free and Reduced Meal Program (FRMP)
    - English Learners (EL)
    - Foster Youth

# Changes Made by LCFF



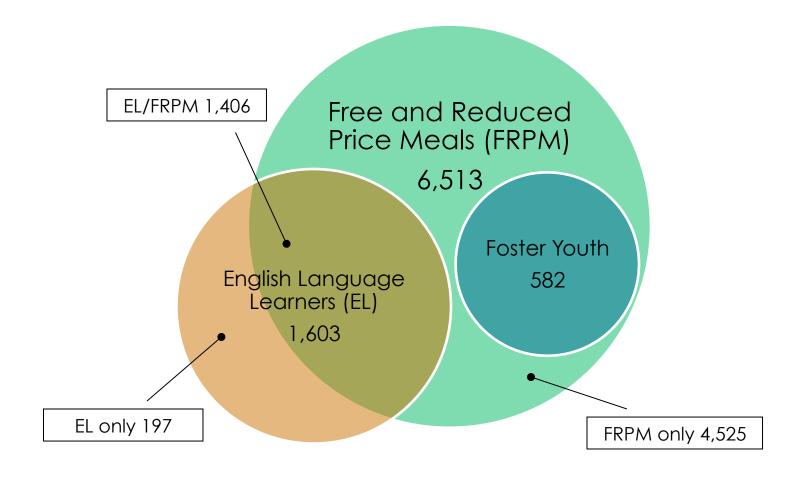
# LCFF Subgroups

English Language Learners (EL) 1,603 17.0% Free and Reduced Price Meals (FRPM) 6,513 69.3%

> Foster Youth 582 6.2%

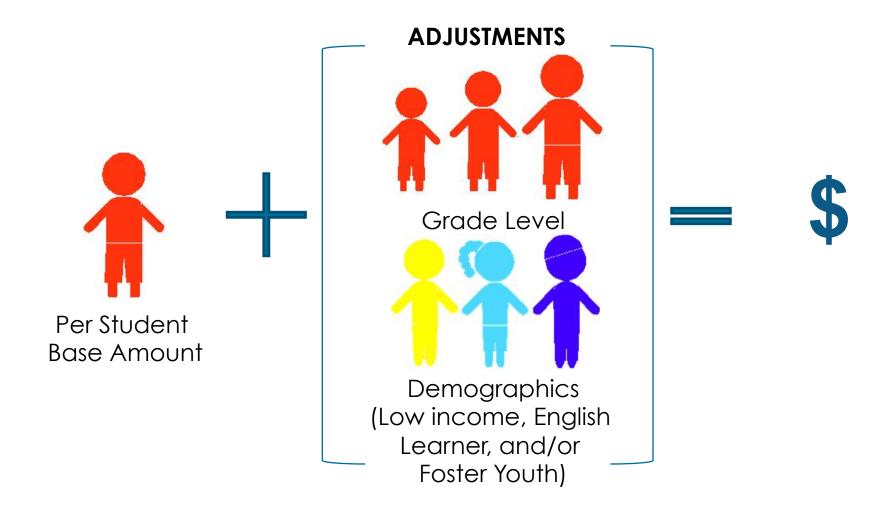
2013-2014 CALPADS Enrollment = 9,402

# Unduplicated Pupil Count



Unduplicated FRPM/EL/Foster Youth Pupil Count = 6,710, or 71.3%

# LCFF Simplifies State Funding



## The LCFF Transition

- The starting point (floor) for LCFF in 2013-14 is funding received in 2012-13 for:
  - Revenue limits (deficited)
  - More than 40 different categorical programs (deficited)
- The amount of revenue received in 2012-13 is the basis for the 1<sup>st</sup> year of implementation, but:
  - It loses its character it is no longer restricted and unrestricted, revenue limit and categorical
  - It is simply the reference point for determining LCFF funding and progress toward the LCFF target entitlement in 2013-14

#### LCFF Base Grant Entitlement Calculation

- 2013-14 target entitlement calculation
  - Grade span per-pupil grants are increased annually by COLA

Factors	K-3	4-6	7-8	9-12
Base Grant per ADA	\$6,845	\$6,947	\$7,154	\$8,289
COLA @ 1.565%	\$107	\$109	\$112	\$130
Base grants – 2013-14	\$6,952	\$7,056	\$7,266	\$8,419

# LCFF Adjustments

- 2013-14 target entitlement calculation
  - K-3 CSR and 9-12 Career-Technical Education (CTE) adjustments are additions to the base grant

Factors	K-3	4-6	7-8	9-12
Base grants – 2013-14	\$6,952	\$7,056	\$7,266	\$8,419
Adjustment percentage	10.4% CSR	-	-	2.6% CTE
Adjustment amount	\$723	-	-	\$219
Adjusted grant per ADA	\$7,675	\$7,056	\$7,266	\$8,638

## LCFF Supplemental and Concentration

- 2013-14 target entitlement calculation
  - Supplemental and concentration grant increases are calculated based on the percentage of total enrollment accounted for by English learners (EL), free and reduced-price meal (FRPM) program eligible students, and foster youth

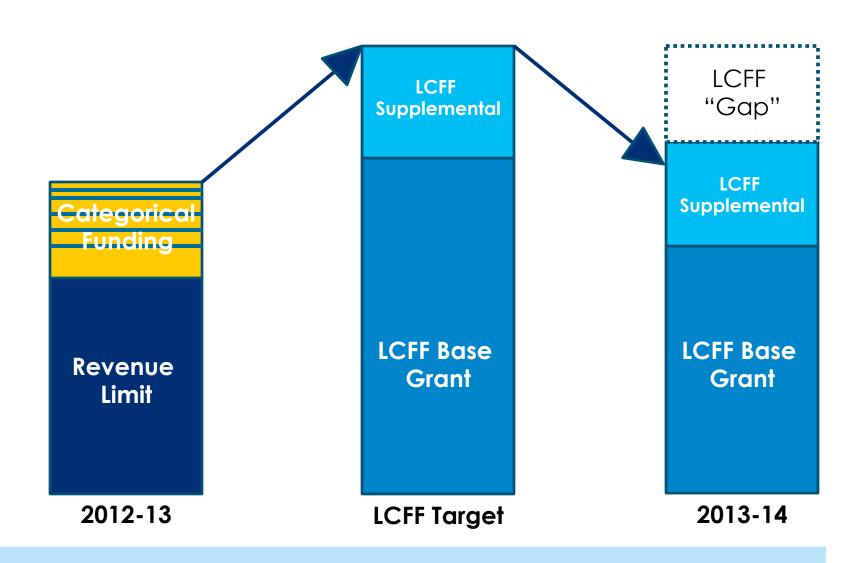
Factors	K-3	4-6	7-8	9-12
Adjusted grant per ADA	\$7,675	\$7,056	\$7,266	\$8,638
Supplemental*	\$1,095	\$1,006	\$1,036	\$1,232
Concentration*	\$626	\$576	\$593	\$705
Total LCFF <u>Target</u> per ADA	\$9,396	\$8,638	\$8,895	\$10,575

<sup>\*</sup>District specific calculation based on 71.3% unduplicated pupil count

# LCFF Target

	7-8	9-12	Total
ADA	1,106.60	7,734.96	8,841.56
Target per ADA	\$8,895	\$10,575	
Net Base	\$9,843,207	\$81,797,202	\$91,640,409
Targeted Instructional Improvement Block Grant (TIIG)			\$203,227
Transportation			\$711,623
Total LCFF Target			\$92,555,259

# LCFF Target and Gap Funding



# LCFF Phase-In

	2013-14	2014-15	2015-16
LCFF Target	\$92,555,259	\$93,168,442	\$95,001,151
- Funding Floor	\$61,264,864	\$64,232,234	\$69,003,852
= Difference (Gap)	\$31,290,395	\$28,936,208	\$25,997,299
x Gap Funding Rate	11.78%	16.49%	18.69%
= Gap Funding	\$3,686,009	\$4,771,581	\$4,858,895
LCFF Entitlement (Floor + Gap Funding)	\$64,950,873	\$69,003,815	\$73,862,747
Per ADA Amount (funded)	\$7,346	\$7,903	\$8,459

## A Look Back to Adopted Budget

- Adopted by the Board in June 2013
- Built Upon May Revise
- Based on Revenue Limit funding formula
  - Included 1.565% COLA
    - Equating to \$841,985 in additional funding over 2012-13
  - Included a reduced deficit factor from 22.272% in 2012-13 to 18.997% in 2013-14
    - Equating to \$2,260,220 in additional funding over 2012-13
- Of the \$3,686,009 LCFF Gap Funding, \$3,137,682 was already anticipated in the Adopted Budget
  - Leaving \$548,327 in additional revenue for 2013-14

# Unrestricted General Fund Summary

	2012-2013 Unaudited Actuals	2013-2014 Adopted Budget	2013-2014 1 <sup>st</sup> Interim Budget	2014-2015 Projected Budget	2015-2016 Projected Budget
Beginning Balance	6,686,367	6,489,070	9,124,605	6,437,137	6,207,732
Revenue Limit/LCFF Other Revenue Contributions Total Revenues	55,341,131	56,050,379 7,084,270 <u>-7,717,076</u> 55,417,573	64,200,007 2,452,385 -7,396,728 59,255,664	68,239,434 2,452,385 <u>-8,477,532</u> 62,214,287	73,080,785 2,452,385 <u>-8,652,054</u> 66,881,116
Expenditures	52,902,893	56,985,529	61,943,132	62,443,692	63,955,141
Net Increase/(Decrease) to Ending Balance	2,438,238	(1,567,956)	(2,687,468)	(229,405)	2,925,975
Ending Balance	9,124,605	4,921,114	6,437,137	6,207,732	9,133,707
3% Reserve/Assigned/ Non Spendable Balances	2,201,914	2,956,195	2,569,933	2,514,816	2,539,281
LCFF Reserve				2,704,227	6,095,364
Undesignated/ Unappropriated					\$449,062

### LCFF Reserves

#### **School Services Dart Board**

#### SSC School District, Charter School, and County Office Financial Projection Dartboard 2013-14 Adopted Budget

This version of SSC's Financial Projection Darthoard is based on the adopted 2013-14 State Budget. We have updated the cost-of-living adjustment (COLA), Consumer Price Index (CPI), and ten-year T-bill planning factors per the latest economic forecasts. We have also inserted Local Control Funding Formula (LCFF) factors. We rely on various state agencies and outside sources in developing these factors, but we assume responsibility for them with the understanding that they are general guidelines.

	LCFF ENTIT	LEMENT FACTORS		
Entitlement Factors per ADA	K-3	4-6	7-8	9-12
2013-14 Initial Grants	\$6,845	\$6,947	\$7,154	\$8,289
COLA at 1.565%	\$107	\$109	\$112	\$130
2013-14 Base Grants	\$6,952	\$7,056	\$7,266	\$8,419
Entitlement Factors per ADA	K-3	4-6	7-8	9-12
2013-14 Base Grants	\$6,952	\$7,056	\$7,266	\$8,419
Adjustment Factors	10.40% CSR			2.6% CTE
CSR and CTE amounts	\$723			\$219
2013-14 Adjusted Base Grants	\$7,675	\$7,056	\$7,266	\$8,638
Supplemental Grants (% Adj. Base)	20%	20%	20%	20%
Concentration Grants	50%	50%	50%	50%
Concentration Grant Threshold	55%	55%	55%	55%

		LCFF D	ARTBOARD F	ACTORS				
Factor	2012-13	2013-14	2014-15		2015-16		2016-17	2017-18
LCFF Planning Factors	SSC Simulator <sup>1</sup>	SSC Simulate	c <sup>1</sup> SSC Simula	tor <sup>2</sup> SS	C Simulator <sup>2</sup>	SSC	C Simulator <sup>2</sup>	SSC Simulator <sup>2</sup>
		PL	ANNING FACTO	DRS				
Factor		2012-13	2013-14	2014-1	5 2015	-16	2016-17	2017-18
Statutory COLA		3.24%	1.565%	1.8	3%	2.30%	2.509	6 2.70%
COLA on state and local Special Education, Child American Indian Educati Centers/American Indian Education	Nutrition, on	0.00%	1.565%	1.8	2%	2.30%	2.509	6 2.70%
California CPI		2.15%	2.00%	2.3	3%	2.50%	2.709	6 2.80%
California Lottery <sup>3</sup>	Base	\$124	\$126	S	26	\$126	\$12	6 \$126
Camornia Lowery	Proposition 20	\$30	\$30	-	30	\$30	\$3	0 \$30
Interest Rate for Ten-Yea	ar Treasuries	1.89%	2.50%	2.7	3%	2.90%	3.109	6 3.30%

	RESERVES	
State Reserve Requirement	District ADA Range	LCFF Reserve Plan <sup>4</sup>
The greater of 5% or \$50,000	0 to 300	
The greater of 4% or \$50,000	301 to 1,000	SSC recommends one year's increment
3%	1,001 to 30,000	of planned revenue growth
2%	30,001 to 400,000	or planted revenue grown
1%	400,001 and higher	

<sup>&</sup>lt;sup>1</sup> Go to the SSC LCFF Simulator at www.sscal.com, Your LCFF amounts for multiyear planning purposes will be provided based on your district-specific data.

#### Excerpt from RCOE Guidance Letter:

If the percentages that are projected by the DOF are used, please assign as part of the ending fund balance the additional revenues generated until after the SBE adopts regulations governing the expenditure of supplemental and concentration grant funds. It is recommended that in the 2014-15 and 2015-16 projections that the additional funding is assigned as part of the ending fund balance until the district is in budget development for these years.

#### LCFF Reserve Plan

SSC recommends one year's increment of planned revenue growth



For the forecast years, the total dollar amount needed to fund the statutory COLA is applied to the LCFF Simulator.

<sup>&</sup>lt;sup>3</sup> The forecast for Lottery funding per ADA includes both base (unrestricted) funding and the amount restricted by Proposition 20 (2000) for instructional materials. Lottery funding is initially based on prior-year annual ADA—and is ultimately based on current-year annual ADA—times the historical statewide average excused absence factor of 1.04446.

<sup>&</sup>lt;sup>4</sup> District reserve requirements as stated in the State Board of Education (SBE) adopted criteria and standards based solely on district size is not as relevant when financial volatility and exposure is disparate under the LCFF. We recommend that every district first observe the current SBE-required reserve for the traditional economic uncertainties. We also recommend the esablishment of a separate LCFF reserve based on the annual LCFF revenue increase projected for the district in Year 2 and Year 3 of the multiyear projection. We recommend that the district develop a plan to, over time, set saids one year's growth in LCFF funding as a reserved due to the potential volatility inherent in the LCFF.